

# County of Fresno

# DEPARTMENT OF PUBLIC WORKS AND PLANNING ALAN WEAVER, DIRECTOR

February 11, 2016

Nancy Smith 5701 N. Indianola Ave Clovis, CA 93619

Re: Resolution for Director Review and Approval No. 4412

Dear Ms. Smith:

Enclosed with this letter is a copy of the Resolution adopted by the Planning Commission on January 14, 2016. This Resolution documents the denial of your Director Review and Approval Application No. 4412 at the hearing on December 17, 2015. This copy is being provided for your records: no further action on your part is required.

As always, please feel free to contact me if you have any questions.

Best wishes,

Christina Monfette, Planner Development Services Division

(559) 600-4245, cmonfette@co.fresno.ca.us

c: Michael Smith

Sierra View Ranchos Homeowners Association, Attn: Gus Bonner

#### BEFORE THE FRESNO COUNTY PLANNING COMMISSION

IN THE MATTER OF Director Review and Approval Application No. 4412 Submitted by Nancy Smith RESOLUTION ADOPTING FINDINGS OF FACT GRANTING APPEAL AND DENYING DIRECTOR REVIEW AND APPROVAL APPLICATION NO. 4412

The Planning Commission for the County of Fresno hereby makes the following findings regarding the above-captioned matter.

## The Director Review and Approval Application

- 1. Applicant Nancy Smith (the "Applicant") is the owner of that certain parcel of real property located on the west side of North Indianola Avenue across from East Browning Avenue with the address of 5701 N. Indianola Avenue, Clovis CA 93619, and Assessor's Parcel Number 308-200-25 (the "Property").
- 2. In July 2015, Applicant filed Director Review and Approval Application Number 4412 ("DRA No. 4412") with the Department of Public Works and Planning (the "Department") to permit a mobile home as a second residence on the Property.
- 3. Department staff determined, pursuant to Section 15303(a) of the California Environmental Quality Act (CEQA) Guidelines that the Director Review and Approval proposal will not have a significant effect on the environment and is not subject to CEQA.
- 4. Department staff investigated the facts bearing on DRA No. 4412 and prepared it for consideration by the Director.
- On October 30, 2015, the Director determined that the evidence presented
   demonstrated that each of the findings required by Fresno County Zoning Ordinance Section
   872 to grant a Director Review and Approval had been established, subject to certain conditions of approval and project notes.
- 6. On November 2, 2015, notices of approval were mailed to surrounding property owners, beginning the 15-day appeal period required by Zoning Ordinance Code, § 872.D.1.

### Appeal of DRA No. 4412 to Planning Commission

- 7. On November 17, 2015, the Sierra Ranchos Tract No. 2150 Homeowners Association ("Appellant"), represented by Mark May, filed an appeal of the Director's approval of DRA No. 4412 to the Planning Commission.
- 8. On December 17, 2015, the Planning Commission conducted a public hearing on DRA No. 4412, at which it received oral and written reports from Department staff, and oral and written evidence from persons in favor and opposed to DRA No. 4412. After closing the public comment period, the Planning Commission deliberated and voted on a motion to grant the appeal and deny DRA No. 4412. The vote on the motion was unanimous, in favor of the appeal, with Commissioner Egan absent.

#### Finding 1

- 9. Finding Number 1 requires a showing "[t]hat the site of the proposed use is adequate in size and shape to accommodate said use and all yards, spaces, walls and fences, parking, loading, landscaping and other features required by this Division, to adjust said use with land and uses in the neighborhood." (Zoning Ordinance Code, § 872.C.1.)
- 10. The evidence presented to the Planning Commission demonstrates that Finding Number 1 is satisfied, to wit:
  - a. The Property is not subject to an Agricultural Land Conservation Contract.
  - b. The soils of the Property are adequate to accommodate the additional septic waste from the second residence.
  - c. The Property is part of Sierra View Ranchos Tract No. 2150, and is typical of other parcels in the area in both size and shape, and satisfies the setback requirements and development standards of the Rural Residential Zone District.

### Finding 2

11. Finding Number 2 requires a showing "[t]hat the site for the proposed use relates to streets and highways adequate in width and pavement type to carry the quantity and kind of

traffic generated by the proposed use." (Zoning Ordinance Code, § 872.C.2.)

- 12. The evidence presented to the Planning Commission demonstrates that Finding Number 2 is satisfied, to wit:
  - a. North Indianola Avenue is a County-maintained road that is currently in good condition.
  - b. North Indianola Avenue is classified as a local road with an existing 30-foot rightof-way east of the center line along the parcel frontage, per Plat Book, meeting the minimum width for a local road east of the centerline.
  - Traffic increase due to the second residence will not deteriorate conditions of North Indianola Avenue.

#### Finding 3

- 13. Finding Number 3 requires a showing that "[t]hat the proposed use will not be detrimental to the character of the development in the immediate neighborhood or the public health, safety, and general welfare." (Zoning Ordinance Code, § 872.C.3.)
- 14. The evidence presented to the Planning Commission demonstrates that Finding Number 3 is not satisfied, to wit:
  - a. Inconsistent With Overall Character of Immediate Surrounding Neighborhood: The neighborhood surrounding the Property is comprised of parcels of at least 5 acres with single-family residences. The proposed secondary residence is a mobile home. There are no mobile homes in the immediate neighborhood surrounding the Property. The proposed secondary residence on the Property is inconsistent with the character of the immediate neighborhood in which it would be situated.
    In addition, the drawings of the proposed secondary residence make clear that

the structure will be dissimilar and out of character in appearance to the existing residence on the Property and to other structures on neighboring residences.

These differences will be readily apparent to persons in the immediate neighborhood of the Property and would degrade the aesthetics of that neighborhood. Therefore, permitting the construction of such a structure would be detrimental to the character of the development in the immediate neighborhood.

b. Negative Effect on Viewshed: The site of the proposed secondary residence on the Property will be within the viewshed of surrounding property owners. For the reasons addressed above regarding the dissimilarity between the proposed secondary residence and the existing structure on the Property and structures in the immediate neighborhood, if the proposed secondary residence were to be permitted, it would be necessary to visually screen the proposed secondary residence such that it would not be visible to surrounding property owners. However, any such screening would interfere with the view of the foothills and Sierra mountain range currently enjoyed by those property owners located to the west of the Property. Therefore, there is no feasible way to screen the proposed secondary residence while not also interfering with the viewshed of property owners to the west of the Property.

Negative Effect on Property Values: Oral and written evidence submitted by owners of property in the immediate neighborhood surrounding the Property opposed to DRA No. 4412, which included the written opinion of a firm specializing in real estate appraisals, established that construction of the proposed secondary residence will have a substantial negative impact on property values in the surrounding neighborhood. Such a decline in property values will harm the owners of the properties whose property values are negatively affected. The representative for the Applicant at the hearing before the Planning Commission admitted that he had presented no evidence refuting the evidence presented by the opponents of DRA No. 4412 with respect to

property values. On this record, the Planning Commission concludes that granting DRA No. 4412 will result the substantial decline of property values in the neighborhood surrounding the Property, which will harm property owners in this area.

#### Finding 4

- 15. Finding Number 4 requires a showing that "[t]hat the proposed development be consistent with the General Plan." (Zoning Ordinance Code, § 872.C.4.)
- 16. The evidence presented to the Planning Commission demonstrates that Finding Number 4 is satisfied, to wit:
  - a. Policy LU-H.4 states that "[t]he County shall allow second dwellings, not to be sold as a separate unit, subject to a discretionary permit in areas designated for low, medium, and medium high density residential use, rural residential use, and agricultural or rangeland use. The second dwelling shall be clearly subordinate in size to the primary dwelling."
  - b. The Property is located on land that is designated Rural Residential.
  - c. The primary residence has 2,350 square feet of living space and the secondary residence has 1,560 square feet of living space, which is 790 square feet smaller than the primary residence, and therefore clearly subordinate in size to the primary dwelling.
  - d. Policy PF-C.17 states that "[t]he County shall, prior to consideration of any discretionary project related land use, undertake a water supply evaluation..."
  - e. The subject property is in a low-water area. However, a well yield test was performed in October 2015, which determined that the on-site well produces enough water for both residences. Based on the results of this test, the Planning Commission determines that:

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- The water supply for the parcel which is the subject of DRA No. 4412 is adequate to meet the highest demand to be permitted by this application.
- ii. The use proposed by DRA No. 4412 will have no appreciable effect on other water uses in Fresno County because the use of groundwater on the subject property will not adversely affect the supply of groundwater in the area or in Fresno County generally. For this reason, the additional use of water which will likely result from the second residence proposed by DRA No. 4412 will be sustainable.
- f. Policy PF-D.6 states that "[t]he County shall permit individual on-site sewage disposal systems on parcels that have the area, soils, and other characteristics that permit installation of such disposal facilities without threatening surface or groundwater quality or posing any other health hazards and where community sewer service is not available and cannot be provided."
- g. The Property does not connect to municipal water or sewer.
- h. Review of the soils determined that septic factors may require an engineered septic system to serve the secondary residence.

NOW, THEREFORE, BE IT RESOLVED, as follows:

- 1. The Planning Commission grants the appeal and denies DRA No. 4412.
- 2. The Planning Commission directs the Clerk of this Commission to furnish copies of this Resolution to the Director of Public Works and Planning and County Counsel.
- 3. The Planning Commission directs the Clerk of this Commission to furnish copies of this Resolution to the Applicant and Appellants as follows:

Applicant	<u>Appellant</u>
Nancy Smith	Sierra View Ranchos Homeowners
5701 N. Indianola Avenue	Association
Clovis, California 93619	ATTN: Gus Bonner
	7480 North Palm, Suite 101
	Fresno, California 93711

#### Representative of Applicant

Michael Smith Central California Permit Services P.O. Box 3814 Merced, California 93544

THE FOREGOING was passed and adopted by the following vote of the Planning Commission of the County of Fresno on the 14th day of January 2016, to-wit:

AYES:

6 - Abrahamian, Borba, Mendes, Rocca, Woolf, Zadourian

NOES:

ABSENT:

1 - Lawson

ABSTAIN:

2- Chatha, Egan

CHAIR OF PLANNING COMMISSION

ALAN WEAVER, DIRECTOR

Department of Public Works and Planning

Secretary - Fresn County Planning Commission

By:

William M. Kettler, Manager Development Services Division