



Board Agenda Item 6

DATE: October 22, 2019

TO: Board of Supervisors

SUBMITTED BY: Jean M. Rousseau, County Administrative Officer

SUBJECT: Street2Home Fresno County and Resolution to Coordinate

RECOMMENDED ACTION(S):

1. **Review and approve the founding structure of Street2Home Fresno County, which will serve as the countywide collective impact initiative maintaining focus on the adopted Homelessness Priorities; and if a structure is approved,**
2. **Adopt Resolution agreeing to:**
 - a. **Coordinate with the designated incorporated city representatives, the Fresno-Madera Continuum of Care, and the Fresno Housing Authority to focus on the development of homelessness reduction strategies that include prevention, housing, and diversion services through Street2Home Fresno County; and,**
 - b. **Where possible, coordinate with the City of Fresno, the Fresno-Madera Continuum of Care, and the Fresno Housing Authority to develop aligned spending plans that support a continuum of services.**

Approval of the first recommended action will provide your Board's approval to establish the structure of the Street2Home Fresno County (S2H) as a collective impact initiative. S2H will review and address the causes of homelessness and spearhead the development of affordable housing strategies. The Fresno City Council, Fresno Housing Authority (FHA), and Fresno Madera-Continuum of Care (FMCoC) will similarly place an item on their respective agendas to review and approve the structure; once the four entities approve, S2H will be established. Representatives from rural incorporated cities reviewed the proposed structure.

Approval of the second recommended action will commit the County to coordinate with the City of Fresno, FMCoC, and FHA to align, where possible, spending plans that support a continuum of services. Coordinated spending plans and their related applications would be presented to your Board (Fresno City Council, FMCoC, and/or the FHA), when the County is the submitting agency, for review and approval. Additionally, the County would agree to develop prevention, housing, and diversion strategies through S2H utilizing the adopted Homelessness Priorities as the basis to address homelessness countywide. These strategies would be reviewed and approved by each coordinating entity.

This item is countywide.

ALTERNATIVE ACTION(S):

Your Board may propose a revision to the founding structure of S2H and/or the resolution. However, coordination between the County, City of Fresno, FMCoC, and FHA is integral to the development of prevention strategies, maintaining the most effective continuum of services for individuals experiencing

homelessness, and to be well-positioned to receive additional public funding and attract additional private funding.

FISCAL IMPACT:

There is no additional Net County Cost associated with the recommended actions. County Administrative Office and City staff would initially provide support to S2H as part of the assignment to homelessness matters. Coordinated spending plans (which may include one-time state funding opportunities, grant funding or allocations, and private grants) and their related applications would be brought before your Board, when the County is the submitting agency, for review and approval. Sufficient appropriations and estimated revenues are budgeted for staff time in the County Administrative Office Org 0120 FY 2019-20 Adopted Budget.

DISCUSSION:

On November 6, 2018, the Board directed the County Administrative Officer and designated Supervisor Nathan Magsig to participate as members of the S2H Planning Committee to work toward the development of a comprehensive plan to address homelessness, with input from the Directors of the Departments of Behavioral Health, Public Health, and Social Services.

Street2Home (S2H)

The S2H Planning Committee was formed following the receipt of the report entitled "A Framework for Action" authored by Barbara Poppe and Associates in which she recommends proven strategies to reduce homelessness that include the launch of a new collective impact initiative. The Committee includes City of Fresno representatives, the County Administrative Officer, Supervisor Magsig, Department of Behavioral Health Director, Department of Social Services Director, FHA Executive Director, and FMCoC Chair. The Committee proposes that the S2H, see Attachment A, serve as the countywide collective impact initiative focusing on the adopted countywide homelessness priorities.

S2H would spearhead the development of affordable housing and homelessness prevention strategies, while coordinating the separately adopted but aligned spending plans, marketing, fund development, and communications. In addition, S2H would review issues impacting communities as a result of increased homelessness (community safety, encampment clean-up, disease prevention, sanitation, trash, etc.) and impacting people experiencing homelessness (connection to services, service provider availability, housing, supportive housing, substance abuse services, access to health care, etc.). S2H will establish subcommittees as appropriate.

The founding structure of S2H would include representation as noted below with the understanding that these representatives not only represent but are also the voice of their originating agency(s):

1. Fresno County Board of Supervisors member;
2. Mayor of the City of Fresno;
3. Fresno City Council member;
4. Madera County Board of Supervisors member;
5. Fresno County Superintendent of Schools or designee;
6. Fresno Madera Continuum of Care Chair;
7. Fresno Housing Authority Executive Director; and,
8. Fresno County rural city representative (other than the Cities of Fresno and Clovis) designated by Fresno County Council of Governments.

In addition, the following would be selected by the foregoing:

9. A representative of philanthropy;
10. A representative of corporate/business/developer; and,
11. A representative of the hospital system.

The S2H will initially be supported by County of Fresno and City of Fresno administrative staff and will have a data/community engagement component. In addition, an honorary committee including elected local, State, and Federal representatives; a community service organization committee; and an education committee may serve in advisory capacities.

As your Board reviews and approves the structure, the Fresno City Council, FHA, and FMCoC will similarly place an item on their respective agendas to review and approve the structure; once the four entities approve, S2H will be established.

From January through July 2019, County staff met with the Fresno County Council of Governments and incorporated cities. Using the input provided by city representatives and County designated departments, a list of priorities was created to strategically address homelessness countywide. On June 4, 2019, the Board unanimously adopted Resolution No. 19-236, establishing the Homelessness Priorities for Calendar Year 2019, see Attachment B. During the months of June and July 2019, the 15 incorporated cities adopted resolutions, on file with the Clerk of the Board, in support of the priorities.

Coordination

The proposed resolution will commit the County to coordinate with the City of Fresno, FMCoC, and FHA to align, where possible (spending requirements are not predetermined), to develop aligned spending plans that support a continuum of services, rather than a siloed approach. The coordination would include the development of homelessness strategies that include homelessness prevention, housing and diversion services through S2H utilizing the adopted Homelessness Priorities as the basis to address homelessness countywide. Resulting strategies would be reviewed and approved by each coordinating entity. The main goal is to address homelessness related issues in solidarity rather than by jurisdiction, with prevention strategies at the center.

In FY 2018-19, the Department of Behavioral Health was awarded California Department of Health Care Services Homeless Mentally Ill Outreach and Treatment Program one-time funding for local activities involving individuals living with a serious mental illness who are experiencing homelessness or at risk of becoming homeless. This flexible allocation allowed for coordination of expanded outreach services in the County.

In 2018, the State of California issued Homeless Emergency Aid Program (HEAP) grant funds for Continuums of Care and 11 cities in the State. In FY 2018-19, the Board approved a resolution allowing the Department of Social Services to serve as the Administrative Entity for the FMCoC's HEAP and California Department of Housing and Community Development's California Emergency Solutions and Housing awards. In FY 2018-19, the City of Fresno also received a funding allocation for the HEAP. These flexible funding allocations could have allowed an opportunity for the recipients to coordinate an efficient joint plan for a seamless continuum of homeless services in the jurisdiction of Fresno and Madera counties.

With your Board's approval, the County will be closer to establishing an efficient coordinated effort utilizing the adopted Homelessness Priorities as the basis to address homelessness countywide.

OTHER REVIEWING AGENCIES:

The Fresno City Council, Fresno-Madera Continuum of Care, and the Fresno Housing Authority will consider the proposed founding S2H structure and similar resolutions during the months of October and November 2019.

REFERENCE MATERIAL:

BAI #8, June 4, 2019
BAI #8, December 4, 2018
BAI #5, November 6, 2018

ATTACHMENTS INCLUDED AND/OR ON FILE:

Attachment A
Attachment B
Resolution
On file with Clerk - City Resolutions

CAO ANALYST:

Sonia M. De La Rosa

**STREET2HOME FRESNO COUNTY (S2H)¹
as a COLLECTIVE IMPACT INITIATIVE²**

Founding* Structure

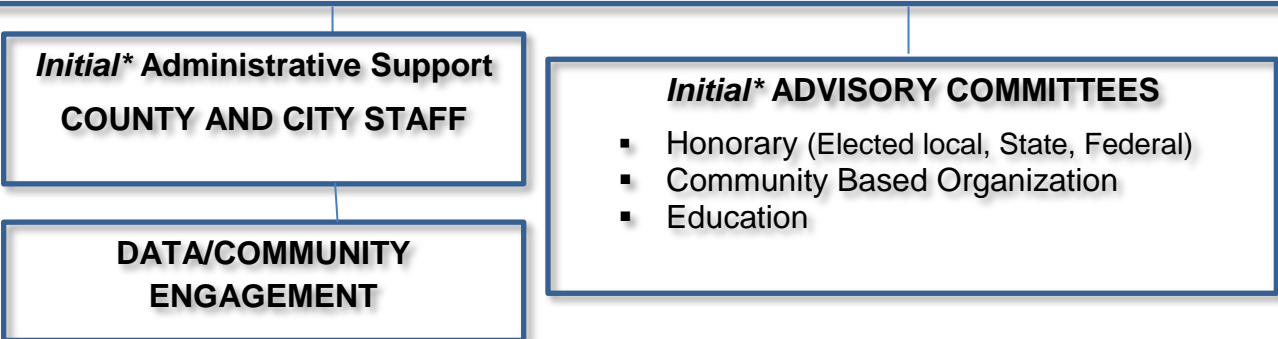
Fresno County Board of Supervisors member;
 Mayor of the City of Fresno;
 Fresno City Council member;
 Madera County Board of Supervisors member;
 Fresno County Superintendent of Schools or designee;
 Fresno Madera Continuum of Care Chair;
 Fresno Housing Authority Executive Director; and,
 Fresno County rural city representative (other than the Cities of Clovis and Fresno)
 chosen by Fresno Council of Governments.

In addition, the following would be selected by the foregoing:

- A representative of philanthropy;
- A representative of corporate/business/developer; and,
- A representative of the hospital system.

Functions:

- Develop affordable housing & homelessness prevention strategies
- Focus on Countywide Homelessness Priorities
- Coordinate separately adopted but aligned spending plans
- Marketing
- Fund Development
- Communications



¹ Representatives not only represent their agency, but are also the voice of their originating agency.

² Collective impact refers to commitment of a group of important actors from different sectors to a common agenda for solving a specific social problem at scale.

*It is anticipated the Council’s structure, administrative support, and advisory committees will evolve.

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BEFORE THE BOARD OF SUPERVISORS
OF THE COUNTY OF FRESNO
STATE OF CALIFORNIA

IN THE MATTER OF ADOPTING)
HOMELESSNESS PRIORITIES FOR)
CALENDAR YEAR 2019)

RESOLUTION NO. 19-236

WHEREAS, the County of Fresno has undertaken multiple efforts at the local level to combat homelessness; and

WHEREAS, the County of Fresno seeks to establish a basis/plan to address homelessness countywide; and

WHEREAS, the County of Fresno is charged with the preservation of public health and public safety in the County; and

WHEREAS, on December 4, 2018, the County of Fresno declared a shelter crisis pursuant to California Government Code, section 8698.2, which did not eliminate the County's procurement process for funds awarded to service providers; the declaration shall expire December 3, 2019 unless reauthorized by the Board of Supervisors; and

WHEREAS, the County of Fresno has met with cities and used the input provided by city representatives and the County's Departments of Behavioral Health, Public Health, and Social Services to compile list of priorities to strategically address homelessness countywide.

NOW, THEREFORE, BE IT RESOLVED by the Fresno County Board of Supervisors that the following list of priorities will serve as the basis/plan to address homelessness countywide:

1. Address jurisdictional overlaps (local, State, Federal, and private) collaboratively.
2. Increase transportation to outpatient programs and regular prenatal/medical care for pregnant and parenting women and children who are homeless.
3. Roving formalized coordinated community outreach and in conjunction with law enforcement, through Fresno Madera Continuum of Care or otherwise, to ensure that efforts are aligned and data is tracked.

- 1 4. Assistance to build housing stock, increasing safe overnight housing (24-48 hours), and a
- 2 centralized approach to single room occupancy units.
- 3 5. Priority access to emergency housing for pregnant and parenting women and their children
- 4 also families with children with significant medical issues as it is difficult to manage the
- 5 continuum of care when the family is homeless.
- 6 6. Real time accurate number of shelter beds available and increase the number of non-faith
- 7 based shelters.
- 8 7. Additional "wet" shelters that do not require the person to participate in a program, person
- 9 can be high or drunk to use the facility and not be turned away.
- 10 8. Education regarding available services and shareable system to track linkages
- 11 9. Improved data on the homeless such as length of homelessness (acute vs chronic), cause
- 12 of the homelessness, is it a family, individual, minor without family support.
- 13 10. A formalized assessment of housing and shelter needs in rural communities.
- 14 11. Strong centralized structure for homeless funding and service decisions and expanded
- 15 distribution of funding opportunities.
- 16 12. Comprehensive case management for homeless clients and improved access to primary
- 17 healthcare and medication for chronic diseases; perhaps partnering with Federally Qualified
- 18 Health Clinic or UC San Francisco.
- 19 13. Increased substance use disorder services and mental health services throughout county.
- 20 14. Enforce ordinances that address hazardous or unsanitary conditions, which constitute fire,
- 21 health, and/or safety risks.

22 BE IT FURTHER RESOLVED that said list is a living document, to be updated as necessary
23 based on data-driven outcomes or at least once a calendar year.

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1 THE FOREGOING, was passed and adopted by the following vote of the Board of Supervisors
2 of the County of Fresno this 4th day of June, 2019, to wit:

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4 AYES: Supervisors Brandau, Magsig, Mendes, Pacheco, Quintero

5 NOES: None

6 ABSENT: None

7 ABSTAINED: None

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10 Nathan Magsig, Chairman of the Board of Supervisors of
11 the County of Fresno

12 **ATTEST:**

13 Bernice E. Seidel
14 Clerk of the Board of Supervisors
15 County of Fresno, State of California

16 By: Susan Bishop

17 Deputy
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1 BEFORE THE BOARD OF SUPERVISORS
2 OF THE COUNTY OF FRESNO
3 STATE OF CALIFORNIA
4

5 **RESOLUTION TO COORDINATE ON THE DEVELOPMENT OF HOMELESSNESS STRATEGIES**
6 **THROUGH STREET2HOME FRESNO COUNTY AND, WHERE POSSIBLE, COORDINATE TO**
7 **DEVELOP ALIGNED SPENDING PLANS THAT SUPPORT A CONTINUUM OF SERVICES**
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9 WHEREAS, the County of Fresno has undertaken multiple efforts at the local level to combat
10 homelessness; and

11 WHEREAS, on November 6, 2018, the Fresno County Board of Supervisors directed the
12 County Administrative Officer and designated Supervisor Nathan Magsig to participate as members of
13 the Street2Home Planning Committee toward the development of a comprehensive plan to address
14 homelessness, with input from the Directors of the Departments of Behavioral Health, Public Health,
15 and Social Services; and

16 WHEREAS, the Fresno County Board of Supervisors, through Resolution No. 19-236, adopted
17 Homelessness Priorities for Calendar Year 2019 on June 4, 2019, establishing a basis/plan to address
18 homelessness countywide; and

19 WHEREAS, the Homelessness Priorities were created using the input provided by
20 representatives of the incorporated cities within the County of Fresno and the County's Departments;
21 and

22 WHEREAS, the Fresno Council of Governments and the fifteen incorporated cities within the
23 County of Fresno adopted resolutions in support of the Homelessness Priorities of Calendar Year 2019
24 during the months of June and July 2019; and

25 WHEREAS, through regional collaboration public health and public safety will be preserved
26 countywide; and

27 WHEREAS, the Street2Home Fresno County will serve as the countywide collective impact
28 initiative focusing on the adopted countywide homelessness priorities and the duties will include

1 coordination of separately adopted but aligned spending plans, marketing, fund development, and
2 communications; and

3 WHEREAS, the County commits to coordinate with the City of Fresno, Fresno Madera
4 Continuum of Care, and Fresno Housing Authority, and where possible, adopt separate but aligned
5 spending plans that support a continuum of services, rather than a siloed approach. The coordination
6 would include the development of homelessness strategies that include homelessness prevention,
7 housing and diversion services through Street2Home utilizing the adopted Homelessness Priorities as
8 the basis to address homelessness countywide; resulting strategies would be reviewed and approved
9 by each coordinating entity. The main goal is to address homelessness related issues in solidarity
10 rather than by jurisdiction, with prevention strategies at the center; and

11 WHEREAS, the Street2Home Fresno County's structure will include:

- 12 1. Fresno County Board of Supervisors member;
- 13 2. Mayor of the City of Fresno;
- 14 3. Fresno City Council member;
- 15 4. Madera County Board of Supervisors member;
- 16 5. Fresno County Superintendent of Schools or designee;
- 17 6. Fresno Madera Continuum of Care Chair;
- 18 7. Fresno Housing Authority Executive Director; and,
- 19 8. Fresno County rural city representative (other than the Cities of Fresno and Clovis)
20 designated by Fresno Council of Governments.

21 In addition, the following would be selected by the foregoing:

- 22 9. A representative of philanthropy;
- 23 10. A representative of corporate/business/developer; and,
- 24 11. A representative of the hospital system.

25 Supported by County of Fresno and City of Fresno administrative staff with a data/community
26 engagement component. In addition, an honorary committee including elected local, State, and
27 Federal representatives; a community service organization committee; and an education committee
28 may serve in advisory capacities.

1 NOW, THEREFORE, BE IT RESOLVED by the Fresno County Board of Supervisors that in the
2 furtherance of collaboration to address homelessness countywide, the County of Fresno agrees to:

- 3 a. Coordinate with the designated incorporated city representatives, the Fresno-Madera
4 Continuum of Care, and the Fresno Housing Authority to focus on the development of
5 homelessness strategies that include prevention, housing, and diversion services
6 through Street2Home Fresno County; and,
7 b. Where possible, coordinate with the City of Fresno, the Fresno-Madera Continuum of
8 Care, and the Fresno Housing Authority to develop aligned spending plans that support
9 a continuum of services.

10 THE FOREGOING, was passed and adopted by the following vote of the Board of Supervisors
11 of the County of Fresno this _____ day of _____, 2019, to wit:

12
13 AYES:

14 NOES:

15 ABSENT:

16 ABSTAINED:

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18 _____
19 Nathan Magsig, Chairman of the Board of Supervisors of
20 the County of Fresno

21 **ATTEST:**

22 Bernice E. Seidel
23 Clerk of the Board of Supervisors
24 County of Fresno, State of California

25 By: _____

26 Deputy
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